

ACKNOWLEDGMENT

Gary Sokolow Senior Transportation Planner Florida DOT - Systems Planning 605 Suwannee St. # 19 Tallahassee, Florida 32399

Learning Objective

- Essential steps in preparing a TIS
- Best sources of information
- Methodology
- Pitfalls
- Mitigation measure examples



Environmental Laws

Nat'l Environmental Policy Act (NEPA)

- Environmental Impact Statement (EIS)
- Negative Declaration (ND)
- Finding of No Significant Impact (FONSI)

California Environmental Quality Act (CEQA)

- Environmental Impact Report (EIR)
- Negative Declaration (ND or MND)

Exemptions

- Maintenance and repair (most)
- Disaster response
- Denied actions
- Most tolls, fares, parking charges
- Increase of rail passenger service
- Most railroad grade separations
- Traffic control devices

Thresholds For Conducting Studies

- **50** to 100 peak hour trips (in highest hour)
- 1% added to sum of critical movements
- Safety problem (existing or future)
- Sensitive area/controversial project
- LOS of nearby intersections is 'D' or worse

Land Use	100 Peak-Hour Trips	500 Peak-Hour Trips
Residential:		
Single-Family	92 units	547 units
Apartments	163 units	920 units
Condominiums/Townhouses	178 units	1,272 units
Mobile Home Park	179 units	1,073 units
Shopping Center (GLA) ^{4,5}	5,250 SF	65,350 SF
Fast Food Restaurant with Drive-In (GFA)	2,750 SF ⁶	13,700 SF
Convenience Store with Gas (GFA) ^{4,7}	1,375 SF or 4 pumps	6,850 SF or 24 pumps
Banks with Drive-In (GFA)	2,300 SF and 1 drive-in	11,450 SF and 9 drive-in
Hotel/Motel	133/178 rooms	711/944 rooms
General Office	43,400 SF ⁵	383,450 SF
Medical/Dental Office	26,000 SF	126,500 SF
Research and Development	70,250 SF	497,150 SF
Light Industrial	N/A	463,000 SF
Manufacturing	134,000 SF	668,900 SF

Thresholds for various land uses Source: Site Impact Handbook Florida DOT



What is the Purpose of a TIS?

- Determine if significant impact exists
- Recommend mitigation and responsibility
- Use most intense land use for analysis
- Input to environmental impact report

Who Should Prepare a TIS?

- Agency (unlikely!)
- Regional MPO (unlikely)
- Consultant hired by developer (conflicts)
- Consultant hired by agency (preferred)
- Developer pays for TIS cost

What Should a TIS Do?

- Assess traffic volumes
- Inventory existing infrastructure
- Evaluate site plan
- Include Operations and Safety Analyses
- Identify off-site improvements
- Address cumulative impacts
- Identify mitigation responsibility

TIS Outline

- Existing counts
- Trip generation
- Trip distribution
- Parking demand/signal timing/crashes
- Pedestrian/bicycle access
- Mode split/transit access/ADA
- Construction impacts
- Development and evaluation of mitigation measures



Land Use and Traffic Data

- Accurate description of land uses by gross SF, DU, rooms, acres, beds, seats
- Current site plan
- Knowledge of key areas of concern: parking, access, safety, signal progression, residential impacts
- Approved scope of work by agency

Note: Developers change their minds frequently!

Data Collection

- Site visit to observe: traffic conditions, street geometrics, queuing, pedestrians, transit, parking demand, sight distance etc.
- Conduct traffic counts: peak hour, ADT, parking occupancy, signal timing, collisions
- City/County Circulation Element
- Other EIRs/TIS for nearby developments
- Cumulative land use data for future projects

Defining Study Area

- Discretionary but not arbitrary
- Potentially impacted intersections
- Typically 1 to 10 square miles (size of project)
- Use a map as attachment to form
- Negotiate with approving agency before study begins







- Specific as possible
- Permitted uses under general plan
- GSF, DU, ACRES, ROOMS, SEATS etc.
- Other characteristics (operating hours, employees, deliveries)
- Use reasonable worse case

Existing Street Network

- □ Geometrics lane configurations
- Traffic volumes
- Intersection control
- Street lighting
- Crosswalks/transit stops









Trip Generation

- ITE rates
- SANDAG (San Diego Assoc. of Govts)
- Special studies of similar uses
- Know how data was obtained: sample size, location, based on actual counts

Trip Generation

- Institute of Transportation Engineers *Trip* Generation Report
- Three volumes, over 1,000 pages
- Essential for any transportation library
- Trip generation rates based on driveway counts
- Number of data points varies

Trip Generation Rates

- Daily
- Weekend
- Peak hour of the street
- Peak hour of the generator
- Directional split of traffic
- Mode split included in rates







- 100 new homes proposed for a 20-acre parcel, with a 20,000 s.f. shopping center
- Trip Gen Rates: 10 trips/day per SFDU;

50 trips/day per 1,000 s.f.

Answer: (100 x 10) + (20 x 50) = 2,000 daily vehicle trip-ends

ITE Trip Generation Report Not a Manual

- National data Florida, Arizona and California, played big role
- **Suburban** locations with little or no transit
- Some small sample sizes for new (though important) uses
 - Discount clubs (861)
 - Stand-alone drug stores (881)
- May not work downtown











What is Meant by "Daily Trips"?

For our use, we usually mean the number of WEEKDAY TRIPS.





The ITE Manual Also Has Some Data On: • Saturday • Sunday • Christmas Holiday Season

What's Peak Hour?

Any 4 consecutive 15 minute periods that equal the highest 1 hour volume

- There are usually morning and evening
 - Some lunch time peaks are important
- We are usually using peak hour of Adjacent Street Traffic
- Can be 3 hours!

Generator vs. Adjacent Street Traffic



- Usually the same PM peak for shopping, office and residential
- Hospitals, industrial and schools may be different due to different work shifts
- Fast food restaurants have short trip durations and peak during mid-day peak periods





Specialty Retail vs. Shopping Center

Shopping Center (820)

407 studies

379,000 sq.ft. Gross Leasable average

Rate in PM Peak = 3.75

Specialty Retail Center (814)

5 studies

69,000 sq.ft. Gross Leasable average

Rate in PM Peak = 2.71

Read the Descriptions in the ITE Report



The sites were surveyed from the late 1970s to the 2000s in California, Florida, Georgia, New York and Pennsylvania.



- Business Park (770)
- 28 acres average
- 379,000 sq.ft. Gross Floor Area average » average density = 379/28= 14K sq.ft. per acre
- An analyst could hide trips by using "acres" if the development was higher than the average



OTE: This listing only rep the San Diego region. 1 garding traffic data and	resents a guide of average, or estimated, i Fhese rates (both local and national) are s d trip rates, please refer to the San D	zaffic generation "driveway" rates and some very gene ubject to change as future documentation becomes a lego Traffic Generators manual. Always check wit	raitrip data for la vallable, or as rej ih <i>local jurisdicti</i>	nd uses (em gional sourc ions for the	phasis on acro es are update air <i>proferred</i>	age and build d. For more s or applicable	ing square footage) pecific information rates.
and use	TRIP CATEGORIES [PRMARY:DIVERTED:PASS-BY]	ESTIMATED WEEKDAY VEHICLE TRIP GENERATION RATE (DRIVEWAY)	HIGHEST P Between 6:0	eak hour 0-9:30 a.m.	% (plus IN: Batwaan 3:0	OUT ratio) 0-6:30 P.M.	TRIP LENGTH (Miles#
GRICULTURE (Open Sp	ace)	2/ocre**					10.8
IRPORT Commercial General Aviation	[78:20:2]	60/acre, 100/flight, 70/1000 sq. ft.* ** 8/acre, 2/fikiht, 6/based aircraft* **	9% 9%	(6:4) (7:3)	6% 19%	(5:5) (5:5)	12.5
Heliports IUTOMOBILE [®]		100/acre**					
Automatic Self-serve		900/site, 600/acre* * 100/wash stall**	466 466	(6:6) (6:6)	96 86	(6:6) (6:6)	
Gasoline with/Food Mart with/Food Mart & Cr Older Sendes Station	ar Wash Derian	160/vehicle/uelingspace** 155/vehicle/uelingspace** 150/vehicle/uelingspace**	7%. 8%. 7%	(6:5) (6:5) (6:5)	9% 9%	(6:6) (6:6) (6:6)	2.8
Sales (Dealer & Repair) Auto Repair Center Auto Parts Sales	Design	50/1000 sq. ft., 300/acre, 60/service stall* ** 20/1000 sq. ft., 400/acre, 20/service stall* 60/1000 sq. ft., **	50 50 50 40	(7:3) (7:3)	8% 11% 10%	(4:6) (4:6)	
Quick Lube Tire Store		40/service stall** 25/1000 sq. ft., 30/service stall**	7% 7%	(6:4) (6:4)	1096 1196	(6:6) (6:5)	
EMETERY		5/acre*					
HURCH (or Synagogue)		9/1000 sq. ft., 30/acre** (quadruple rates for Sunday, or days of assembly)	କ୍ଷ	(6:4)	eK.	(5:5)	5.1
EMETERY HURCH (or Synagogua)		S/acre* 9/1000 sq. ft., 30/acre** (quadruple rates for Sunday, or days of essembly)	9%	(6:4)	96	(5:5)	5.1



Trip Generation Handbook Topics

- Estimating trip generation
- Conducting a trip generation study
- Internal trip capture for multi-use development projects
- Pass-by and diverted trips



Trip Capture Rates

- Trip Generation Handbook Topic
- Tables 7.1 and 7.2
- Unconstrained Rates for Trip Origins
- Residential to Retail Midday Peak Hour: 34%







Are Pass-by Trips Over Predicted?

The smaller and more "convenience-oriented" a business is, the higher the proportion of trips generated that are already on the road.



Gasoline /Convenience Mkts ITE #845 45 - 80% (measured - but use caution)



Shopping Center ITE #820 20% and more (measured - but use caution)

Source: ITE Trip Generation, Handbook

Pass-By Trips

Definition: Trips that would have traveled on a street adjacent to a Retail Center even if the retail was not constructed

Applied only to retail-oriented land uses

- Shopping centers
- Convenience markets
- Gas stations
- Fast-food restaurants
- Drive-in banks



Results in reduction of new trips added to network attributable to retail center

Generator	Percent of Site Traffic
Banks with drive-thru windows	14 %
Supermarkets	28 %
Hardware Stores	8 %
Convenience Stores	16 %
Fast-food Restaurants	45 %
Service Stations	58 %
Shopping Center, sq feet GLA:	
> 1 million, 2 centers, range 12%-25%	19 %
800,000 to 1 million, 3 centers, range 9%-25%	15 %
600,000 to 799,999, 2 centers, range 14%-23%	19 %
400,000 to 599,999, 6 centers, range 15%-48%	32 %
200,000 to 399,999, 4 centers, range 17%-56%	41 %
100,000 to 199,999	50 %
< 100,000, 4 centers, range 51%-72%	60 %

Pass-by Reasonableness Checks

- The number of pass-by trips should not exceed **10 percent** of the **adjacent** street traffic during peak hour
- Strong justification must be provided to document pass-by rates greater than 25
 percent of the total external trip generation for the developments retail portions
 - Ensure proposed development displays ideal characteristics to generate pass-by trips









Trip Distribution

- No standard reference subjective
- Analyst experience or "feel"
- Pattern of traffic along corridor
- Where do the trips *go*?
- Distribution is done for each purpose

Trip Distribution Methods

- Points of the compass
- Existing counts/turning movement patterns
- Data from nearby development TIS
- Existing and future land uses
- TIS Models/Select Link Analysis





Route Assignment

- How does a particular trip get from "A" to "B"?
- People wish to minimize travel time
- In highway network, more than one path
- Not all traffic will select one path
- Most important in congested networks
- It has to make sense!









Traffic Impacts

- Calculate levels of service
- Compare to level of service standard
- Compare to threshold of significance
- Identify potential mitigation measures
- Recalculate with mitigation measures

Capacity Analysis Methods

- Analysis method determined by agency
- HCM or ICU
- Intersections
- Segments
- Roundabouts (FHWA Study)





	Rural Areas ²	Transitioning Urbanized Areas ³ , Urban Areas ⁴ or Communities ⁵	Urbanized Areas ⁶ under 500,000	Urbanized Areas over 500,000	Roadways Parallel to Exclusive Transit Facilities ⁷	Inside Transportation Concurrency Management Areas ⁸	Constrained ¹ and Backlogged ¹ Roadways
INTRASTATE ¹¹							
Limited Access Highway (Freeway) ¹²	В	С	C(D)	D(E)	D(E)	D(E)	Maintain ¹⁵
Controlled Access Highway ¹³	В	С	С	D	Е	E	Maintain
OTHER STATE ROADS ¹⁴							
Other Multilane	в	С	D	D	Е	*16	Maintain
Two-Lane	С	С	D	D	Е	*	Maintain

Typical Minimum LOS Standards

Source: Site Impact Handbook Florida DOT

Existing Level of Service	Increase in V/C or Trips Greater Than
LOS A	0.20
LOS B	0.15
LOS C	0.10
LOS D	10 Trips
LOS E	5 Trips
LOS F	1 Trip
LOS F ++	0 Trips





Trend Analysis

Historical data for at least the last five years

 Check for major transportation changes
 – Which change capacity and attract new trips

Check for major development changes



Different Types of Trends

Linear growth
 Geometric growth
 Declining growth



















Address Impacts to Locations with Known Safety Problems

- Impacts from new project
- Analyze collision patterns
- Identify mitigation measures
- Include in overall project mitigation







Project Specific Mitigation

- Depend on results of analysis
- Determined by local LOS standards
- Funded versus un-funded
- Keep TDM measures separate
- Responsibility and timing important

Typical Mitigation Measures

- Reduction in project size
- Transportation Demand Management
- Enhancement of circulation system
 - New facilities
 - New lanes
 - Operational improvements
- Project denial

Mitigation Monitoring

- Public Resources Code 21081.6
- Site Plan Requirements
- Mitigations should be in EIR
- Enforcement by:
 - Liquidated Damages
 - Bonds
 - Cash Deposit Surety











Roadway realigned as part of mitigation for residential tract



Brand new shopping center where 150' left-turn lane was not lengthened

Example Using the LOS Tables to Determine Proportionate Fair-Share















Program Definitions

- TSM = Supply-side actions
- TDM = Demand-side actions
- Voluntary vs. Mandatory programs
- Transportation Management Associations (TMAs)

TDM Program Essential Elements

- Define clear, measurable objectives
- Community review and education
- Work with developers & employers
- Coordinate with other agencies
- Clearly identify penalties
- Audit the monitoring process

TDM Action Categories

- Increased options for commuters
- Market (pricing) strategies
- Time-of-travel shifting
- Better land use planning
- Regulation of parking or driving

Common Features

- Low cost (relative)
- Low impacts
- Fast implementation
- De-centralized implementation
- Multi-party cooperation/communication

Options for Commuters

- Carpool matching
- Employer-sponsored vanpools
- Club bus/Subscription bus passes
- Preferential carpool parking
- Transit stops/Locker rooms
- Park-and-ride lots
- Telecommuting

Measured Effectiveness

Individual Employer Programs	
 Travelers Insurance 	25-48%
 Hartford Steam Boiler 	14%
– 3M Co.	10%
– ARCO (L.A.)	19%
– State Farm Insurance (Orange (Co.) 30%
 – NRC (Wash. DC Metro) 	42%
– US West (Bellevue)	47%

Market (Pricing) Strategies

- Parking fees (or parking tax)
- Parking "cash out"
- Rideshare subsidies
- Transit pass subsidy
- Tax incentives
- Road pricing (Central London fee)
- "HOT" lanes

Key Sources for More Information

- TCRP Project B-12, Traveler Response to Transportation System Changes (Interim Handbook) March 2000 (on web)
- ITE, A Toolbox for Alleviating Traffic Congestion
- ITE, Transportation Planning Handbook, Chapter 19 (1999)
- USDOT, "Implementing Effective Travel Demand Management Measures: Inventory of Measures and Synthesis of Experience." Report DOT-T-94-02 (1993)

Mitigation Monitoring

- California: Public Resource Code 21081.6 (AB 3180)
- Ensure mitigations implemented
- Include mitigations in EIR
- Enforcement by liquidated damages, cancellation of permits

Cumulative Mitigation Measures



Available Methods

- Sales Tax
- Traffic Mitigation Fees
- Reciprocal Agreements
- Assessment Districts
- Development Agreements





Criticisms (cont'd)

- Fuel price increases are not considered!!!
- Model assumes "perfect information"
- Impacts to regional road network ignored
- Adjacent similar developments with different impacts
- More should be done to increase the modal split

Current Practices in TIS Preparation

- Trip generation ranges not just average rate (1 standard deviation)
- Multi-day counts
- HCM planning application method
- Segments AND intersections
- Mini TIS models



- Trip distribution
- Street network simulation
- Turning movement projections
- LOS calculations



Web Sites

- FHWA Access Management Site: <u>http://www.accessmanagement.gov</u>
- ITE web site at <u>www.ite.org</u> and look under 'Publications'
- ULI web site at <u>www.uli.org</u> and look under "Bookstore"
- NCHRP Web Site: <u>http://www4.nationalacademies.org/trb/o</u> <u>nlinepubs.nsf</u>

